



ASTRA Insight

A summary of the \$6 billion in cuts included in the latest Continuing Resolution offered as House Joint Resolution 48

Program Cuts/Terminations:

House Joint Resolution 48 reduces or terminates a total of 25 programs for a savings of \$3.5 billion.. These terminations include:

- **Preserve America** (National Park Service) = -\$4.6 million. This grant program – which promotes “heritage tourism” – was not funded in the President’s budget request.
- **Save America’s Treasures** grant program (National Park Service) = -\$14.8 million. The program – originally slated as a two year initiative to commemorate the year 2000 Millennium – was not funded in the President’s budget request.
- **Climate Effects Network – Science Application** (U.S. Geological Survey) = -\$10.5 million. This program to “provide data for forecasting the effects of climate change” was not funded in the President’s budget request.
- **Greenhouse Gas Cap and Trade Funding** (EPA) = -\$5 million. This funding was provided by the last Congress for the EPA to assist Congress in enacting the Cap and Trade legislation. This program was not funded in the President’s budget request.
- **Local Government Climate Change Grants** (EPA) = -\$10 million. This program was not funded in the President’s budget request. In addition, the Administration has indicated that this program lacks focus and effectiveness, and is too broad to allow fair competition for grants.
- **Targeted Airshed Grants** (EPA) = -\$10 million. The program funds diesel retrofits and replacements for pollution reduction. Funding for similar programs is already available, and the program was not funded in the President’s budget request.
- **Construction Funding Rescission** (National Park Service) = -\$25 million. This cut rescinds unobligated balances from completed construction projects.
- **Wildland Fire Suppression Rescission** (U.S. Forest Service) = -\$200 million. These funds were carried over from last year, and were not needed or used for last year’s fire suppression efforts. This rescission was included Senate Democrats’ most recent CR proposal.
- **Single Family Housing** (Department of Agriculture) = -\$144 million. This reduction was requested in the President’s budget request. These funds for this unsubsidized loan guarantee are no longer necessary due to the authorization of a borrower fee. In addition, this reduction was included in the Senate Democrats’ most recent CR proposal.
- **Customs and Border Protection - Construction** (Department of Homeland Security) = -\$107 million. This rescission of unneeded construction and planning funding was requested by the agency, and was part of the Senate Democrats’ recent CR proposal.



- **Emergency Steel Loans** (Commerce Department) = -\$48 million. The CR rescinds the remaining balances from prior year appropriations for the Emergency Steel, Oil, and Gas Guaranteed Loan Program Account. Only three loans have been made under this program and no new loans have been made since 2003. Similar rescissions were proposed in the President's budget request.
- **Public Telecommunications Facilities and Construction** (Commerce Department = -\$19 million. The mandated conversions of public television stations to digital broadcasting and other mandated conversion efforts are now completed and the funds are no longer necessary. This termination was requested in the President's budget request.
- **Census Rescission** (Commerce Department) = -\$1.74 billion. These funds were appropriated in Fiscal Year 2010 to conduct the 2010 Decennial Census. The Census is complete and these balances are no longer needed.
- **Career Pathways Innovation Fund** (Labor Department) = -\$125 million. This reduction was included in the President's budget request, as well as the Senate Democrats' most recent CR proposal. This discretionary funding is not necessary as the program received \$500 million in mandatory funding provided in the "Health Care and Education Reconciliation Act of 2010."
- **Community Service Employment for Older Americans** (Labor Department) = -\$225 million. This funding was originally provided as one-time funds. The funding was not included in the President's budget request, nor the Senate Democrats' most recent CR proposal.
- **State Health Access Grants** (Health and Human Services Department) = -\$75 million. Only 13 states receive funding through this program, and the program was terminated in the President's budget request.
- **Flu Funding** (Health and Human Services Department) = -\$276 million. The bill reduces this "no-year" pandemic influenza funding, while continuing approximately \$65 million in annual flu funding. There is sufficient carry-over funding available to the agency to cover any necessary long-term costs. This "no-year" funding was eliminated in the President's request, and in the Senate Democrats' most recent CR proposal.
- **"Parklawn" Building Lease** (Health and Human Services) = -\$35 million. The bill reduces funding for the Public Health Service building in Rockville, MD. The reduction was included in the President's budget request, and in the Senate Democrats' most recent CR proposal.
- **Corporation for Public Broadcasting** = -\$50 million. The bill terminates the "Fiscal Stabilization Fund" which provides funding increases to public broadcasting stations to offset reduced public donations. The bill also terminates the "Radio Interconnection" project that was completed in 2010. These programs were also terminated in the President's budget request as well as the Senate Democrats' most recent CR proposal.
- **Internet Technology Funds** (Social Security Administration) = -\$200 million. The CR reduces carry-over funding for information technology and telecommunication activities. The funds in this account do not expire – essentially creating a "slush fund" which totaled over \$825 million at the beginning of fiscal year 2011. The SSA budget requested use of only \$200 million of this funding this year, and the reduction of \$200 million in this bill leaves more than sufficient funding available. This reduction was also included in the Senate Democrats' recent CR proposal.



- **Brownfields Redevelopment** (Housing and Urban Development Department) = -\$17.5 million. All activities undertaken by this program are also eligible for funding through the Community Development Block Grant. No funds were requested for this program in the President's budget request.
- **Railroad Safety Technology Program** (Federal Railroad Administration) = -\$50 million. The Department has not released significant grants under this program, and the technology is not yet fully developed. No funds were requested for this program in the President's request.
- **Chief Administrative Officer – Salaries and Expenses** (House of Representatives) = -\$1.5 million. This CR reduces 38 unneeded and unfilled House operations positions, and reduces contractor funding within the House of Representatives.
- **Library of Congress - Abraham Lincoln Bicentennial Commission** = -\$0.75 million. This commission is no longer in existence and therefore no funds are necessary.
- **International Fund for Ireland** (State Department) = -\$17 million. This funding was expected to end last year, and the program's annual report from last year states that they would not be seeking further contributions after 2010. This funding also was not requested in the President's budget request.

TOTAL Program Termination Savings = \$3.41 billion

Earmark Terminations:

HJR 48 also eliminates funding that was made available in fiscal year 2010 that would have gone to earmarked programs and projects. These earmark cuts include the following reductions by department or agency:

Agriculture earmarks terminated

- \$24 million – Animal and Plant Health Inspection Service – Salaries and Expenses
- \$37 million – Natural Resources Conservation Service – Conservation Operations
- \$30 million – Natural Resources Conservation Service – Watershed and Flood Prevention Operations
- \$3 million – Rural Community Development Grants
- \$3 million – National Center for Natural Products
- \$3 million – Agricultural Pest Facility
- \$10 million – Various Agricultural Grants
- \$115 million – Agriculture Research Service
- \$122 million – National Institute of Food and Agriculture - Research and Education
- \$11 million – National Institute of Food and Agriculture – Extension



Commerce/Justice/Science earmarks terminated

- \$5 million – International Trade Administration – Operations and Administration
- \$2 million – Minority Business Development
- \$20 million – NIST – Scientific and Technology Research
- \$47 million – NIST – Research Facility Construction
- \$99 million – NOAA – Operations, Research, and Facilities
- \$18 million – NOAA – Procurement Acquisition and Construction
- \$185 million – State and Local Law Enforcement Assistance – Byrne projects
- \$91 million – Juvenile Justice Programs
- \$169 million – Community Oriented Policing Services – Technology projects
- \$25 million – Community Oriented Policing Services – Methamphetamine projects
- \$63 million – NASA – Cross Agency Support

Financial Services/General Government earmarks terminated

- \$3 million – Community Development Financial Institutions
- \$2 million – ONDCP – Federal Drug Control Programs
- \$2 million – District of Columbia – Chief Financial Officer (federal funds)
- \$894 million – GSA Federal Buildings Fund – Construction
- \$130 million – GSA Federal Buildings Fund – Repair and Alterations
- \$16 million – National Archives and Records – Repairs and Restoration
- \$59 million – Small Business Administration – Salaries and Expenses

Department of Interior

- \$1 million – Bureau of Land Management (BLM) - Management of Lands and Resources
- \$2 million – BLM - Construction
- \$3 million – BLM - Land Acquisition
- \$12 million – Fish and Wildlife Service (FWS) – Resource Management
- \$10 million – FWS – Construction
- \$22 million – FWS – Land Acquisition
- \$10 million - National Park Service (NPS) – Historic Preservation – Save Americas Treasures
- \$6 million – NPS National Recreation and Preservation – Statutory or Contractual aid
- \$23 million – NPS – Construction
- \$17 million – NPS – Land Acquisition
- \$7 million – U.S. Geological Survey – Surveys, Investigations, and Research
- \$1 million – Bureau of Indian Affairs – Operation of Indian Programs
- \$1 million – Office of Insular Affairs – Assistance to Territories
- \$6 million – Environmental Protection Agency (EPA) – Science and Technology
- \$26 million – EPA – Environmental Programs and Management
- \$1 million – EPA – Buildings and Facilities
- \$172 million – EPA – Tribal Assistance Grants
- \$8 million – EPA – “Hunter’s Point” project
- \$0.4 million – Forest Service (FS) – Forest and Rangeland Research
- \$6 million – FS – State and Private Forestry
- \$1 million – FS – National Forest System
- \$7 million – FS – Capital Improvement and Maintenance
- \$30 million – FS – Land Acquisition
- \$6 million – FS – Wildland Fire Management

TOTAL Earmark Savings = \$2.57 billion

TOTAL HJR 48 Spending Cuts (earmarks and program cuts) = \$5.98 billion

Source: U.S. House of Representatives, Committee on Appropriations



The following is a reformatting of the data provided above for better analysis. There are two tables: one with program terminations, the other with earmark cancellations. In both tables the information has been sorted according to the size of the cuts being proposed. This adds to the ease of analysis and also helps understand where the largest impacts are. Applying an 80/20 analysis to this date reveals that 20% of the items –the first five – account for \$2.64 billion of the cuts, about 78% of total cuts.

Table 1 – Program Cuts in HJR 48

House Joint Resolution 48 Summary – March 11, 2011		
Program Cuts and Terminations		
	Savings Amount \$ mil.	Program and Agency
1	1740.00	Census Rescission (Commerce Department)
2	276.00	Flu Funding (Health and Human Services Department)
3	225.00	Community Service Employment for Older Americans (Labor Department)
4	200.00	Wildland Fire Suppression Rescission (U.S. Forest Service)
5	200.00	Internet Technology Funds (Social Security Administration)
6	144.00	Single Family Housing (Department of Agriculture)
7	125.00	Career Pathways Innovation Fund (Labor Department)
8	107.00	Customs and Border Protection - Construction (Department of Homeland Security)
9	75.00	State Health Access Grants (Health and Human Services Department)
10	50.00	Corporation for Public Broadcasting
11	50.00	Railroad Safety Technology Program (Federal Railroad Administration)
12	48.00	Emergency Steel Loans (Commerce Department)
13	35.00	“Parklawn” Building Lease (Health and Human Services)
14	25.00	Construction Funding Rescission (National Park Service)
15	19.00	Public Telecommunications Facilities and Construction (Commerce Department)
16	17.50	Brownfields Redevelopment (Housing and Urban Development Department)
17	17.00	International Fund for Ireland (State Department)
18	14.80	Save America’s Treasures grant program (National Park Service)
19	10.50	Climate Effects Network – Science Application (U.S. Geological Survey)
20	10.00	Local Government Climate Change Grants (EPA)
21	10.00	Targeted Airshed Grants (EPA)
22	5.00	Greenhouse Gas Cap and Trade Funding (EPA)
23	4.60	Preserve America (National Park Service)
24	1.50	Chief Administrative Officer – Salaries and Expenses (House of Representatives)
25	0.75	Library of Congress - Abraham Lincoln Bicentennial Commission
	\$3,410.65	Total all items



Table 2 below is a reformatting of the data provided for earmark cancellations. Again, the information has been sorted according to the size of the cuts being proposed. This adds to the ease of analysis and also helps understand where the largest impacts are. Since these are earmarks, there are relatively few large - \$100m and larger - items and many smaller items. CJS and the Federal Buildings fund are subject to the largest cuts.

Table 2 HJR 49 Detail on Earmark Terminations

House Joint Resolution 48 Summary – March 11, 2011 Earmark Terminations		
	Savings Amount \$ mil.	Program and Agency
Department of Agriculture		
1	122.00	National Institute of Food and Agriculture - Research and Education
2	115.00	Agriculture Research Service
3	37.00	Natural Resources Conservation Service – Conservation Operations
4	30.00	Natural Resources Conservation Service – Watershed and Flood Prevention Operations
5	24.00	Animal and Plant Health Inspection Service – Salaries and Expenses
6	11.00	National Institute of Food and Agriculture - Extension
7	10.00	Various Agricultural Grants
8	3.00	Rural Community Development Grants
9	3.00	National Center for Natural Products
10	3.00	Agricultural Pest Facility
	358.00	Total at Dept. of Ag.
Commerce/Justice/Science		
1	185.00	State and Local Law Enforcement Assistance – Byrne projects
2	169.00	Community Oriented Policing Services – Technology projects
3	99.00	NOAA – Operations, Research, and Facilities
4	91.00	Juvenile Justice Programs
5	63.00	NASA – Cross Agency Support
6	47.00	NIST – Research Facility Construction
7	25.00	Community Oriented Policing Services – Methamphetamine projects
8	20.00	NIST – Scientific and Technology Research
9	18.00	NOAA – Procurement Acquisition and Construction
10	5.00	International Trade Administration – Operations and Administration
11	2.00	Minority Business Development
	724.00	Total at Commerce/Justice/Science



Table 2 HJR 49 Detail on Earmark Terminations - *continued*

Financial Services/General Government		
1	894.00	GSA Federal Buildings Fund – Construction
2	130.00	GSA Federal Buildings Fund – Repair and Alterations
3	59.00	Small Business Administration – Salaries and Expenses
4	16.00	National Archives and Records – Repairs and Restoration
5	3.00	Community Development Financial Institutions
6	3.00	ONDCP – Federal Drug Control Programs
7	2.00	District of Columbia – Chief Financial Officer (federal funds)
	1107.00	Total at Financial Services/General Government
Department of Interior		
1	172.00	EPA – Tribal Assistance Grants
2	30.00	FS – Land Acquisition
3	26.00	EPA – Environmental Programs and Management
4	23.00	NPS – Construction
5	22.00	FWS – Land Acquisition
6	17.00	NPS – Land Acquisition
7	12.00	Fish and Wildlife Service (FWS) – Resource Management
8	10.00	FWS – Construction
9	10.00	National Park Service (NPS) – Historic Preservation – Save Americas Treasures
10	8.00	EPA – “Hunter’s Point” project
11	7.00	U.S. Geological Survey – Surveys, Investigations, and Research
12	7.00	FS – Capital Improvement and Maintenance
13	6.00	NPS National Recreation and Preservation – Statutory or Contractual aid
14	6.00	FS – State and Private Forestry
15	6.00	FS – Wildland Fire Management
16	5.00	Environmental Protection Agency (EPA) – Science and Technology
17	3.00	BLM - Land Acquisition
18	2.00	BLM - Construction
19	1.00	Bureau of Land Management (BLM) - Management of Lands and Resources
20	1.00	Bureau of Indian Affairs – Operation of Indian Programs
21	1.00	Office of Insular Affairs – Assistance to Territories
22	1.00	EPA – Buildings and Facilities
23	1.00	FS – National Forest System
24	0.40	Forest Service (FS) – Forest and Rangeland Research
	377.40	Total at Department of Interior
	\$2,566.40	Total all items